

Message Text

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41

ACTION ARA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 ACDA-10 CIAE-00 INR-07

L-03 NSAE-00 NSC-05 EB-07 OES-05 DODE-00 PM-03 H-02

PA-02 PRS-01 SP-02 SS-15 USIA-15 INT-05 OMB-01 MC-02

COME-00 TRSE-00 AID-05 NEA-10 EA-10 SIL-01 LAB-04

FEA-01 /149 W

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P R 211130Z JUN 75

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC PRIORITY 9943

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY MOSCOW

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY BUENOS AIRES

USMISSION EC BRUSSELS

USMISSION IAEA VIENNA

ERDA GERMANTOWN

NRC BETHESDA

UNCLAS SECTION 1 OF 3 BRASILIA 5062

LONDON ALSO FOR VEST

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TAGS: ENRG, TECH, PARM, MNUC, BR, GW

SUBJECT: GERMAN/BRAZILIAN NUCLEAR AGREEMENT

REF: A. BRASILIA 5015; B. BRASILIA 5022

1. SUMMARY. MAIN POINTS OF JUNE 20 PRESS

COVERAGE ON THE GERMAN/BRAZILIAN NUCLEAR AGREEMENT ARE:

A) MONDALE RESOLUTION IS CRITICIZED; B) SUPERPOWERS'
NEW METEOREOLOGICAL WEAPONS MAKE NUCLEAR ENERGY
PROGRAMS LIKE BRAZIL'S SEEM ROUTINE; C) OFFICIAL

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GERMAN SOURCES POINT OUT THAT A POTENTIAL US BOYCOTT

THREAT HAS BEEN PUT TO REST, THAT US (SAFEGUARD) DEMANDS DID NOT CLOUD THE FORD/SHEEL TALKS, THAT A SECRET LONDON MEETING OF NUCLEAR SUPPLIERS MAY HAVE BEEN RELATED TO US COMMERCIAL OR OFFICIAL PRESSURES, THAT US FIRMS STAND TO LOSE COMMERCIALLY NOW AND IN THE FUTURE AS A RESULT OF THE AGREEMENT, THAT "DER SPIEGEL" FORESEES SIX-TO-EIGHT 1,300 MEGAWATT REACTORS IN THE AGREEMENT, THAT THE AGREEMENT IS IMPORTANT FOR THE GERMAN ECONOMY, AND THAT CONTINUING FRG/USG CONTACTS KEPT THE FRG/GOB NEGOTIATIONS CALM; D) THAT IN LONDON THE US PROPOSED A NEW DEVICE TO DETECT PLUTONIUM DIVERSION FROM REACTOR USE; E) THAT TASS REPORTS USSR OPPOSITION TO THE AGREEMENT AS UNDERMINING INTERNATIONAL DETENTE AND THE NPT; F) THAT MINISTERS SILVEIRA AND UEKI PLAN ACTIVE SCHEDULES IN GERMANY PRIOR TO SIGNING THE AGREEMENT ON JUNE 27; G) THAT A HIGH BRAZILIAN MILITARY OFFICIAL SAYS THAT NUCLEAR ENERGY IS A STEP TO BECOMING A GREAT POWER; H) THAT PRESIDENT FORD FAVORS A NEW PRIVATE SECTOR ROLE IN URANIUM ENRICHMENT IN THE US; AND I) THAT THE US DETONATED ITS TENTH NUCLEAR WARHEAD OF THE YEAR. END SUMMARY.

2. MONDALE RESOLUTION. ON JUNE 20 THE JORNAL DO BRASIL (JB) CARRIED A DISPATCH FROM WASHINGTON CORRESPONDENT JAYME DANTAS MAKING THE FOLLOWING POINTS:

-- COMING AFTER THE AMBIGUOUS RESULT OF THE REQUESTS BY SECRETARY KISSINGER TO FRG FONMIN GENSCHER, SENATOR MONDALE PROPOSED A RESOLUTION SAYING THAT: "THE SENATE OF THE US ASKS AND URGES STRONGLY THAT THE PRESIDENT TRY TO ACHIEVE THROUGH CONSULTATIONS AT THE HIGHEST LEVEL WITH (LEADERS OF) OTHER SUPPLIERS OF NUCLEAR EQUIPMENT AND TECHNOLOGY AN IMMEDIATE MORATORIUM ON THE TRANSFER OF ENRICHMENT AND REPROCESSING TECHNOLOGY AND INSTALLATIONS. . ."

-- MONDALE SEEMS TO BE ROUSING THE US FOR ONE MORE MANEUVER AGAINST PQE BRAZILIAN/GERMAN AGREEMENT.

-- THE SENATOR HAS IN VIEW THE POSTPONEMENT OF THE UNCLASSIFIED

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SALE, AND HE ACKNOWLEDGES THAT HE WAS PROFOUNDLY DECEIVED BECAUSE "PRESIDENT FORD DIDN'T RAISE THIS PROBLEM IN THE MEETING WITH PRESIDENT SCHEEL".

-- MONDALE SAID THAT THERE IS NO VALID ECONOMIC REASON WHY COUNTRIES LIKE BRAZIL OR ARGENTINA NEED PLUTONIUM SEPARATION PLANTS. DESPITE THE SAFEGUARDS, LIKE A "FALSE FRIED" MONDALE SAID THAT THERE IS NOTHING TO PREVENT BRAZIL FROM DUPLICATING THE GERMAN

INSTALLATIONS AND USING THE PLUTONIUM PRODUCED FROM THEM TO MAKE NUCLEAR EXPLOSIVES.

-- MONDALE SAID THE US WOULD HAVE TO CONSTRUCT A NEW SYSTEM OF DEFENSES TO INCLUDE LATIN AMERICAN COUNTRIES EQUIPPED WITH NUCLEAR ARMS, AND THE AGREEMENTS ON STRATEGIC ARMS LIMITATIONS WOULD LOSE ALL THEIR SIGNIFICANCE.

3. METEOROLOGICAL WEAPONS. IN A JUNE 20 EDITORIAL REFERRING TO THE NEW METEOROLOGICAL WEAPONS BEING DEVELOPED BY THE SUPERPOWERS, JB COMMENTED THAT (REF A, PARA 4)

-- "WEAPONS BEING RESEARCHED, OR ALREADY UNDER PRODUCTION, CAN HAVE AN EFFECT ON THE WIND AND THE SEA, CAN INDUCE EARTHQUAKES, INTOLERABLY FREEZE WATERS, FLOOD CITIES AND CREATE DESERTS."

-- "THESE LABORATORY-LIKE DISASTERS, WHEN ADDED TO THE INCREASINGLY DEATH-DEALING NUCLEAR WEAPONS, MAKE NUCLEAR PROJECTS JUST BEING STARTED -- LIKE BRAZIL'S, (A COUNTRY) WHICH NEEDS THE ATOM FOR ITS DEVELOPMENT AND NOT FOR THE DESTRUCTION OF THE POLAR CIRCLE -- AN UNAVOIDABLE ROUTINE (AFFAIR) UNLESS, NATURALLY, THE TWO SUPERPOWERS WERE TO PROVIDE THE RIGHT EXAMPLE, WHICH WOULD CONSIST OF EFFECTIVE DISARMAMENT, AND OF A WILLINGNESS TO ASSUME THE LEADERSHIP OF THE GLOBAL DEVELOPMENT OF THE PLANET".

4. GERMAN PROSPECTIVE. A JUNE 20 STORY IN O ESTADO DE SAO PAULO (ESP), APPARENTLY WRITTEN IN BUT NOT DATED BONN, MADE THE FOLLOWING POINTS (REF A, PARA 2):

-- FRG FONMIN GENSCHER'S REMARKS "SEEM TO HAVE PUT TO REST SPECULATION ABOUT AN EVENTUAL US BOYCOTT OF THE GERMAN/BRAZILIAN AGREEMENT".

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INFO AMEMBASSY BONN PRIORITY

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-- ALTHOUGH BONN AND WASHINGTON ARE TRYING TO DENY THAT THE NUCLEAR NEGOTIATIONS WERE THE CENTER OF THE GENSCHER/KISSINGER DISCUSSIONS, A GERMAN MINISTERIAL SPOKESMAN SAW THE NEED YES-TERDAY (JUNE 19) TO DECLARE PUBLICLY THAT US DEMANDS "IN NO WAY" CLOUDED PRESIDENT SCHEEL'S VISIT.
-- ACCORDING TO "OFFICIAL CIRCLES" IN BONN, THE US CONVENED A SECRET CONFERENCE IN LONDON ABOUT NUCLEAR SECURITY AS A VEHICLE OF PRESSURE AGAINST THE GERMAN/BRAZILIAN AGREEMENT. THIS VIEW IS DENIED, HOWEVER, BY (UNNAMED) FRG OFFICIALS WHO EXPLAIN ALL THE US CAUTION AS A DIRECT RESULT OF INTERNAL PRESSURES OF (US) COMPETITORS TO THE GERMAN NUCLEAR
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INDUSTRY.

-- SINCE US AND GERMAN MULTINATIONALS IN THE NUCLEAR INDUSTRY ARE CLOSELY TIED, AND EXCLUDING FOR THE MOMENT US FEARS ABOUT A FUTURE BRAZILIAN ATOMIC BOMB, WHAT ARE THE REASONS FOR THE (ADVERSE) REACTIONS OF THE US NUCLEAR INDUSTRY TO THE AGREEMENT? APPARENTLY, THERE ARE TWO REASONS: A) THE PROFIT MARGIN OF US FIRMS WOULD BE HIGHER IF BRAZIL MADE ITS PURCHASES DIRECTLY FROM THE US INDUSTRY, AND B)

THE AGREEMENT WILL SUPPORT GERMAN NUCLEAR TECHNOLOGY, THIS PUTTING GERMAN FIRMS IN A BETTER POSITION TO CAPTURE FUTURE BUSINESS WORLD-WIDE.

-- IN BONN, VARIOUS SOURCES FORESEE DIFFERING CONTRACT TERMS. AN ARTICLE FOR THE UPCOMING EDITION OF "DER SPIEGEL" SAYS THAT BRAZIL WILL BUY SIX-TO-EIGHT GERMAN REACTORS RATED AT 1,300 MEGAWATTS EACH, WITH THE CONTRACT BEING WORTH 10 - 15 BILLION GERMAN MARKS. ALSO, THE PERCENTAGE OF CAPITAL FROM EACH COUNTRY FOR URANIUM ENRICHMENT AND FUEL FABRICATION AND REPROCESSING FACILITIES IS STILL NOT DEFINED.

-- WHAT IS VERY CLEAR IS THE ECONOMIC AND POLITICAL IMPORTANCE OF THE CONTRACT TO GERMANY WHICH WAS 4.4 PERCENT UNEMPLOYMENT AND DECLINING EXPORTS DUE TO THE STABILITY OF THE MARK IN THE WORLD RECESSION.

5. ANOTHER JUNE 20 STORY IN ESP, ALSO APPARENTLY FROM BONN, REPORTS ON THE VIEWS OF OFFICIAL CIRCLES IN BONN. HIGHLIGHTS ARE:

-- GERMAN BALANCE OF PAYMENTS DIFFICULTIES, THE ECONOMIC IMPORTANCE TO GERMANY OF THE BRAZILIAN NUCLEAR CONTRACTS, GERMANY'S LARGE FOREIGN EXCHANGE HOLDINGS (33 BILLION DOLLARS), AND CONCERN ABOUT THE 1976 PRESIDENTIAL ELECTIONS IN GERMANY: TOGETHER THESE FACTORS CONTRIBUTED TO CONDUCT OF THE FRG IN THE NEGOTIATIONS ON THE NUCLEAR AGREEMENT;

-- ANXIOUS TO CONCLUDE THE TRANSACTION BUT AT THE SAME TIME RECEIVING US REACTORS, GERMAN DIPLOMATS CONSTANTLY FORWARDED TO WASHINGTON (INFORMATION ABOUT) THE PROGRESS OF THE NEGOTIATIONS WITH BRAZIL. IT WAS THESE CONTACTS THAT PERMITTED THAT CALM DEVELOP-

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MENT OF PARALLEL NEGOTIATIONS AMONG THE THREE COUNTRIES REGARDING THE SAFEGUARD TREATY TO BE SIGNED IN VIENNA.

-- THE RESULT OF THESE CONVERSATIONS -- THAT IS, THE EXPRESS BRAZILIAN PLEDGE NOT TO UTILIZE GERMAN TECHNOLOGY FOR MILITARY ENDS -- IS EXPECTED TO BE EVEN MORE RIGOROUS THAN THE RESTRICTIONS IN THE NPT, WHICH BRAZIL DID NOT SIGN.

6. LONDON MEETING. ACCORDING TO ESP'S JUNE 20 EDITION (REF A, PARA 1):

-- ACCORDING TO THE WASHINGTON POST, THE US HAS DEVELOPED A NEW DEVICE TO REGISTER AUTOMATICALLY THE DISAPPEARANCE OF PLUTONIUM FROM REACTORS, AND PROPOSED, AT A SECRET MEETING WHICH ENDED YESTERDAY IN LONDON, THE INCLUSION OF A CLAUSE WHICH

REQUIRES THE USE OF THIS DEVICE IN FUTURE AGREEMENTS
FOR THE USE OF NUCLEAR ENERGY FOR PEACEFUL ENDS.

-- IN LONDON, ACCORDING TO SOME OBSERVERS, ONE OF THE
PRINCIPAL POINTS OF THE MEETING WAS THE EDITING OF
AN AGREEMENT IN WHICH SIGNATARIES ARE OBLIGED
TO MAINTAIN RIGOROUS CONTROL OVER NUCLEAR PLANTS
WHICH THEY EXPORT.

-- IN LONDON, THE UK FONMIN SAID ONLY THAT: "NUCLEAR
EXPERTS FROM VARIOUS COUNTRIES MET TODAY JUNE 19,
AGAIN, TO DISCUSS COMMON PROBLEMS IN THE NUCLEAR
FIELD". SOME OBSERVERS INDICATED THAT THE MEETING
WAS CALLED BECAUSE OF NEGOTIATIONS BETWEEN GERMANY
AND BRAZIL, AND FRANCE AND ARGENTINA, PAKISTAN, AND
SOUTH KOREA."

-- IN WASHINGTON, DEPT SPOKESMAN ROBERTANDERSON
REFUSED COMMENT BUT LED (REPORTERS) TO UNDERSTAND
THAT THE MEETING CAME AT US INITIATIVE.
ANDERSON ALSO MADE REFERENCE TO SECRETARY KISSINGER'S
ADDRESS AT THE UN. IT IS BELIEVED THAT ANOTHER METNG
IS EXPECTED WITHIN SEVEN WEEKS.

7. SOVIET COMMENT. A MOSCOW DISPATCH IN THE JUNE 20
EDITIONS OF ESP AND JB REPORTED THAT TASS CHARACTER-
IZED THE AGREEMENT AS A "DANGEROUS PRECEDENT",
PERMITTING BRAZIL TO OBTAIN THE TECHNOLOGICAL STAGES
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WHICH WILL ENABLE IT TO PRODUCE THE ATOMIC BOMB.
THE REPORT ADDED THAT TASS ENDORSED THE THESIS OF THE
NEW YORK TIMES THAT THE AGREEMENT HURTS INTERNATIONAL
DETENTE AND THE NPT. JB NOTED THAT SOVIET PRESSURE
IS NOT NEW: THE USSR TRIED TO PRESSURE BRAZIL TO
SIGN THE NPT IN 1967, AND , MOREOVER, IT IS
KNOWN THROUGH THE MINISTER COUNSELOR OF THE EMBASSY
IN WASHINGTON THAT THE SOVIETS SUGGESTED THAT BRAZIL
NEGOTIATE WITH THE US.

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INFO AMEMBASSY BONN PRIORITY

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8. SILVEIRA'S SCHEDULE. ACCORDING TO A JUNE 20
ESP REPORT DATELINED BONN, SILVEIRA'S SCHEDULE IN
BONN IS:
-- ARRIVE IN BONN ON JUNE 25 FROM THE IVORY COAST;
-- ON THE 26TH, SILVEIRA WILL MEET WITH FRG
FONMIN GENSCHER AND OTHER FRG OFFICIALS FOR A WORKING
SESSION WHOSE AGENDA IS STILL SECRET;
-- THAT AFTERNOON, SILVEIRA WILL HAVE THREE MEETINGS,
WITH PRESIDENT SCHEEL, FINANCE MINISTER APEL, AND
ECONOMIC COOPERATION MINISTER BATIR;
-- THAT NIGHT SILVEIRA WILL RECIPROCATATE THE GERMAN
WELCOME WITH A GRAND RECEPTION IN THE KOENIG-
HOEF HOTEL;
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-- ON FRIDAY, JUNE 27, AFTER A 9:30 AM MEETING WITH
GENSCHER, THE TWO MINISTERS WILL SIGN THE AGREEMENT.
-- NINE BRAZILIAN JOURNALISTS WILL ACCOMPANY SIL-
VEIRA, AND, AFTER THE SIGNATURE, FIFTEEN
JOURNALISTS FROM HAMBURG ARE EXPECTED TO COME TO
BRAZIL.

9. UEKI'S TRAVELS. (REF B) ESP (JUNE 20) REPORTED

THAT, BEFORE GOING TO BONN FOR THE SIGNATURE CERE-
MONY, MINES AND ENERGY MINISTER UEKI WILL GO TO
FRANKFURT TO MEET GERMAN INDUSTRIALISTS IN-
VOLVED IN THE PROSPECTIVE NUCLEAR CONTRACTS, AND
IN KARLSRUHE AND JULICH HE WILL VISIT RESEARCH CENTERS.
ESP ALSO NOTED THAT PRESIDENT CARVALHO OF THE
BRAZILIAN NATIONAL COMMISSION OF NUCLEAR ENERGY (CNEN)
AND PRESIDENT NOGUEIRA BATISTA OF NUCLEBRAS WOULD
BE IN UEKI'S PARTY.

10. THE FIRST BRAZILIAN MILITARY COMMENT ON THE
AGREEMENT WAS MADE IN RIO ON JUNE 19 BY THE COMMANDER OF THE
FIRST ARMY (RIO DE JANEIRO), GENERAL REINALDO MELO DE
ALMEIDA. HE WAS QUOTED AS SAYING:

-- "THE AGREEMENT IS THE DECISIVE STEP FOR BRAZIL
TO AFFIRM ITS SOVEREIGNTY WITHOUT FEARING OTHER COUNTRIES
WHICH POSSESS NUCLEAR ENERGY, AND THE STEP FOR
A DEVELOPING COUNTRY (TO BECOME) A GREAT POWER".

-- ANALYZING US PRESSURES AGAINST THE AGREEMENT, HE
SAID, "THE WORLD CURRENTLY IS DIVIDED INTO POLES AND
COUNTRIES WHICH POSSESS NUCLEAR TECHNOLOGICAL KNOW-
HOW PRESSURE THOSE THAT DON'T HAVE IT, (AND) FROM
THAT (PRESSURE ARISES) THE PRESSURES ON BRAZIL".

11. US URANIUM ENRICHMENT. ESP (JUNE 20) REPORTED
THAT US OFFICIAL SOURCES REVEALED THAT PRESIDENT FORD
IS CONSIDERING LEGISLATION WHICH WOULD PERMIT
PRIVATE INDUSTRY TO BUILD AND OPERATE NEW ENRICHED
URANIUM PLANTS AND TO SELL THE PRODUCT, BUT HE WANTS
TO MAINTAIN USG CONTROL OVER THE THREE PRESENT
PLANTS. ACCORDING TO THE STORY, US EXPERTS, HOW-
EVER, SAID THAT PRIVATE PRODUCTION COULD CREATE SERIOUS
PROBLEMS. ONE PROBLEM, THE STORY CONTINUED, IS THAT
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ENOUGH URANIUM TO MAKE ARMS COULD FALL INTO THE WRONG
HANDS. ACCORDING TO THE US EXPERTS, THE STORY SAID,
IT IS VERY DIFFICULT TO ENRICH URANIUM TO THE POINTS
WHERE IT IS USEFUL AS A FUEL, BUT ONCE THIS
STAGE IS REACHED, IT IS RELATIVELY EASY TO CONTINUE
ENRICHING IT SUFFICIENTLY FOR USE IN ARMS. THE STORY ADDED THAT
THE NEWS OF PRESIDENT FORD'S PROBABLE DECISION IN
FAVOR OF PRIVATE INDUSTRY WAS THE MAJOR REASON FOR
RAISING NY STOCK EXCHANGE QUOTAS YESTERDAY.

12. IN ITS JUNE 20 EDITION, ESP REPORTED THAT THE
US DETONATED A HYDROGEN BOMB IN NEVADA AS PART OF A
SERIES OF TESTS WHICH PRECEDE THE ENTRANCE INTO
FORCE OF A TREATY WITH THE USSR WHICH PROHIBITS
EXPLOSIONS OF APPROXIMATELY ONE MEGATON.

ERDA SAID THIS WAS THE TENTH EXPLOSION THIS YEAR,
ACCORDING TO ESP.
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